

**Submittal Form**  
**For Proposed Initiative Measure(s)**  
**Prior to the Submittal to the Department of Elections**  
**By 4 or more Board of Supervisors or the Mayor**

I, hereby submit the following proposed initiative measure(s) for hearing before the Board of Supervisors, Rules Committee prior to the submittal of the proposed initiative measure to the Department of Elections. (per Proposition C, November 2007)

This matter is for the **June 2, 2026** Election.

Sponsor(s): Supervisors ALAN WONG, CONNIE CHAN,

**SUBJECT:** Initiative Ordinance - Park Code – Vehicles on Upper Great Highway

The text is listed below or attached:

(See attached)

Supervisor ALAN WONG : 

Supervisor CONNIE CHAN : 

Supervisor \_\_\_\_\_ :

Supervisor \_\_\_\_\_ :

**PROPOSED INITIATIVE ORDINANCE TO BE SUBMITTED BY FOUR OR MORE SUPERVISORS TO THE VOTERS AT THE JUNE 2, 2026 ELECTION.**

[Under Charter Section 2.113(b), this measure must be submitted to the Board of Supervisors and filed with the Department of Elections no less than *45 days prior* to the deadline for submission of such initiatives to the Department of Elections set in Municipal Elections Code Section 300(b).]

[Initiative Ordinance - Park Code - Vehicles on Upper Great Highway]

**Ordinance amending the Park Code to authorize private vehicles on the Upper Great Highway between Lincoln Way and Sloat Boulevard on weekdays, subject to the City obtaining required approvals; authorizing the Recreation and Park Department General Manager to allow vehicles on weekends and holidays in exceptional circumstances; and making associated findings under the California Vehicle Code.**

NOTE: **Unchanged Code text and uncodified text** are in plain font.  
**Additions to Codes** are in *single-underline italics Times New Roman font*.  
**Deletions to Codes** are in *strikethrough italics Times New Roman font*.  
**Asterisks (\* \* \* \*)** indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Background and Findings.

(a) In April 2020, acting in response to the COVID-19 pandemic, the City temporarily restricted private vehicle traffic on the Upper Great Highway between Lincoln Way and Sloat Boulevard (“Upper Great Highway”). In August 2021, as the pandemic began to lift and people began to resume in-person work, school, and other activities, the City modified the restrictions on vehicle traffic to apply only between Fridays at noon and Mondays at 6 a.m.,

and on holidays. In 2022, the Board of Supervisors adopted Ordinance No. 258-22 which extended the weekend and holiday restrictions on a pilot basis until December 31, 2025.

(b) On March 13, 2025, following the adoption of Proposition K, the restrictions on private vehicles on the Upper Great Highway became effective seven days a week and were made permanent. But while these closures have allowed more people to use the Upper Great Highway for recreation, it is appropriate to reconsider whether the Upper Great Highway should be reserved solely for recreation versus whether it can also facilitate vehicular travel as it did in the years before and after the pandemic. The recreational uses of the Upper Great Highway still occur mostly on weekends and holidays, while the demand to allow private vehicles on the Upper Great Highway is higher on weekdays. Therefore, the voters desire to repeal Proposition K and revert to a compromise of weekend and holiday closures, similar to what existed immediately after the pandemic.

(c) In adopting this measure, the voters recognize that reverting to weekend and holiday closures of the Upper Great Highway may be subject to additional approvals, including under the California Coastal Act of 1976 (Public Resources Code Sections 30000-30900), which requires public access and public recreational access opportunities in the coastal zone to be protected and maximized.

(d) The voters hereby affirm that the areas around the Upper Great Highway should be available for recreation as much as possible, with recreational uses on the roadway itself prioritized on weekends and holidays only, and with recreational uses that can coexist with private vehicles using the roadway on weekdays.

(e) A weekend and holiday closure of the Upper Great Highway, with private vehicular travel on the weekdays, is consistent with the City's General Plan. The Transportation Element of the General Plan (Table 1: Classification of Elements in Vehicle Circulation Plan) contemplates some traffic movement on Recreational Streets such as the Great Highway.

Weekend and holiday closure of the Upper Great Highway fulfills the Transportation Element's direction (Table 3: Guide to the Vehicle Circulation Plan) to reduce the vehicular capacity of the Great Highway. The weekend and holiday closure is also consistent with the Western Shoreline Area Plan of the General Plan, which envisions vehicular traffic on the Great Highway. Policy 2.1 of the Area Plan directs the City to "Develop the Great Highway right-of-way as a four lane straight highway with recreational trails for bicycle, pedestrian, landscaping, and parking. Emphasize slow pleasure traffic and safe pedestrian access to beach."

Section 2. Article 6 of the Park Code is hereby amended by revising Section 6.13, to read as follows:

**SEC. 6.13. RESTRICTING MOTOR VEHICLES ON THE UPPER GREAT HIGHWAY.**

(a) **Findings and Purpose.** In 2022, following the temporary closure of the Great Highway between Lincoln Way and Sloat Boulevard (hereafter, the "Upper Great Highway") due to the COVID-19 pandemic, and on recommendation of the Recreation and Park Commission and San Francisco Municipal Transportation Agency ("SFMTA") Board of Directors, the Board of Supervisors found that it would be appropriate to restrict private vehicles from the four-lane limited-access Upper Great Highway on weekends and holidays at certain times, due to the need to ensure the safety and protection of persons who are to use those streets during those times; and because the restrictions would leave a sufficient portion of the streets in the surrounding area for other public uses including vehicular, pedestrian, and bicycle traffic. ~~Consistent with the foregoing, the People of the City and County of San Francisco hereby affirm and readopt these findings that the Upper Great Highway is not needed for vehicular traffic, and further find that, for the same reasons, it would be appropriate to restrict private vehicles from the four-lane limited-access Upper Great Highway at all times, as described herein. The~~

~~additional restrictions would still leave a sufficient portion of the streets in the surrounding area for other public uses including vehicular, pedestrian, and bicycle traffic. Consistent with the foregoing, the People of the City and County of San Francisco hereby affirm and adopt these findings that the Upper Great Highway – also known as “Sunset Dunes” – is not needed for vehicular traffic, and further find, for the same reasons, that it would be appropriate to restrict private vehicles from the Upper Great Highway as described herein.~~

(b) **Restrictions on Private Vehicles.** The Recreation and Park Department shall restrict private vehicles from the Upper Great Highway from Fridays at 6:00 p.m. until Mondays at 6:00 a.m., and on holidays, as set forth herein.-

(c) **Public Notice.** The Recreation and Park Department shall include on its website a map depicting the street segments subject to the street closures and traffic restrictions authorized in subsection (b), and such other information as it may deem appropriate to assist the public; and shall provide advance notice of any changes to these street closures or traffic restrictions to residents and owners of property abutting those streets.

(d) **Exempt Motor Vehicles.** The following motor vehicles are exempt from the restrictions in subsection (b):

(1) Emergency vehicles, including but not limited to police and fire vehicles.

(2) Official City, State, or federal vehicles, or any other authorized vehicle, being used to perform official City, State, or federal business pertaining to the Upper Great Highway or any property or facility therein, including but not limited to ~~public transit vehicles,~~ vehicles of the Recreation and Park Department, and construction vehicles authorized by the Recreation and Park Department.

(3) Authorized intra-park transit shuttle buses, paratransit vans, public transit vehicles, or similar authorized vehicles used to transport persons along the Upper Great Highway.

(4) Vehicles authorized by the Recreation and Park Department in connection with permitted events and activities.

(e) **General ManagerEmergency Authority.** *The vehicular restrictions on the Upper Great Highway in this Section 6.13 leave a sufficient portion of the streets in the surrounding area available for other public uses including vehicular, pedestrian, and bicycle traffic. Nevertheless, as a matter of public convenience, t*The General Manager of the Recreation and Park Department shall have the authority to *temporarily* allow vehicular traffic on segments of the Upper Great Highway that would otherwise be closed to vehicles in accordance with this Section 6.13 *in where the General Manager finds that exceptional* circumstances *which in the General Manager's judgment make it appropriate to allow vehicular traffic to facilitate travel and access despite the impact to weekend and holiday recreational activities. constitute an emergency such that the benefit to the public from the vehicular street closure is outweighed by the traffic burden or public safety hazard created by the emergency circumstances.*

(f) **Promotion of the General Welfare.** In enacting and implementing this Section 6.13, the City is assuming an undertaking only to promote the general welfare. It is not assuming, nor is it imposing on its officers and employees, an obligation for breach of which it is liable in money damages to any person who claims that such breach proximately caused injury.

(g) **Severability.** If any subsection, sentence, clause, phrase, or word of this Section 6.13 or any application thereof to any person or circumstance, is held to be invalid or unconstitutional by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the remaining portions or applications of Section 6.13. The Board of Supervisors hereby declares it would have passed this Section and each and every subsection, sentence, clause, phrase, and word not declared invalid or unconstitutional

without regard to whether any other portions of Section 6.13 or application thereof would be subsequently declared invalid or unconstitutional.

(h) **Amendments.** The Board of Supervisors may amend this Section 6.13 by ordinance by a supermajority of at least eight votes solely to the extent as may be required for the City to comply with any permit conditions or other requirements as may be lawfully imposed on the City as part of the permitting or regulatory approval process referenced in Section 4 of the Initiative Ordinance approved at the June 2, 2026 election that enacted this subsection (h).

### Section 3. Scope of Ordinance.

(a) In enacting this ordinance, the People of the City and County of San Francisco intend to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions or deletions, in accordance with the “Note” that appears under the official title of the ordinance.

(b) In addition, Section 2 of this Ordinance reflects provisions of Park Code Section 6.13, enacted via Ordinance No. 258-22 and then amended by Proposition K (November 2024), as existing text. To the extent any subsection, sentence, clause, phrase, or word of Park Code Section 6.13 or any application thereof to any person or circumstance is held to be invalid or unconstitutional by a decision of a court of competent jurisdiction, the People of the City and County of San Francisco intend that such decision should not affect the incorporation of those provisions into this measure as existing text. This Ordinance reaffirms all of the provisions of Park Code Section 6.13 that are shown in Section 2 as existing text, and in the event of a decision affecting the validity of any of those provisions, the language shown as existing text shall be deemed readopted notwithstanding such decision, in order to fully effectuate the intent of this Ordinance, to the maximum extent permitted by law.

Section 4. Additional Approvals. Within 180 days of the Effective Date set forth in Section 7 of this initiative ordinance, the City shall seek all approvals it deems necessary or appropriate to enable private vehicles to resume their use of the Upper Great Highway as set forth in Section 2, including any approval or certification required under the Coastal Act. The Planning Department and Recreation and Park Department shall, in consultation with the City Attorney, notify the Clerk of the Board of Supervisors in writing once the City has obtained these approvals.

Section 5. Severability. If any subsection, sentence, clause, phrase, or word of this Ordinance or any application thereof to any person or circumstance is held to be invalid or unconstitutional by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the remaining portions or applications of this Ordinance. The People of the City and County of San Francisco hereby declare they would have passed this Ordinance and each and every subsection, sentence, clause, phrase, and word not declared invalid or unconstitutional without regard to whether any other portions of this Ordinance or application thereof would be subsequently declared invalid or unconstitutional.

Section 6. Conflicting Measures. This ordinance is intended to be comprehensive. It is the intent of the people of the City and County of San Francisco that in the event that this measure and one or more other measures regarding the regulation of streets and roadways within the jurisdiction of the Recreation and Park Department, including but not limited to measures concerning authority over and vehicular access to the Upper Great Highway, shall appear on the same ballot, the provisions of the other measure or measures shall be deemed to be in conflict with this measure. In the event this measure receives a greater number of




affirmative votes, the provisions of this measure shall prevail in their entirety, and all provisions of the other measure or measures shall be null and void. If this measure is approved by a majority of the voters but does not receive a greater number of affirmative votes than any other measure appearing on the same ballot regarding the regulation of streets and roadways within the jurisdiction of the Recreation and Park Department, this measure shall take effect to the extent not in conflict with said other measure or measures.

Section 7. Effective and Operative Dates. This Ordinance shall be effective at 12:00 a.m. on the 11th day after the date the official vote count is declared by the Board of Supervisors. All sections of this Ordinance other than Section 2 shall be operative on the effective date. Section 2 of this Ordinance shall become operative upon the transmission of the written notification from the Planning Department and Recreation and Park Department to the Clerk of the Board of Supervisors as set forth in Section 4 of this Ordinance.

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SUBMITTED.

 ALAN WONG Date: JAN. 13, 2026  
Member, Board of Supervisors

 Date: January 13, 2026  
Member, Board of Supervisors

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Date: \_\_\_\_\_  
Member, Board of Supervisors

Date: \_\_\_\_\_

Member, Board of Supervisors

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